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County Offices Newland Lincoln LN1 1YL

28 April 2022

Planning and Regulation Committee

A meeting of the Planning and Regulation Committee will be held on **Monday, 9 May 2022 at 10.30 am in the Council Chamber, County Offices, Newland, Lincoln LN1 1YL** for the transaction of business set out on the attached agenda.

Yours sincerely

Bames

Debbie Barnes OBE Chief Executive

Membership of the Planning and Regulation Committee (15 Members of the Council)

Councillors I G Fleetwood (Chairman), T R Ashton (Vice-Chairman), P Ashleigh-Morris, Mrs A M Austin, S A J Blackburn, I D Carrington, A M Hall, C S Macey, Mrs A M Newton MBE, Mrs M J Overton MBE, N H Pepper, R P H Reid, N Sear, P A Skinner and T J N Smith

PLANNING AND REGULATION COMMITTEE AGENDA MONDAY, 9 MAY 2022

Item	Title		Pages
1.	Apolo	gies/replacement members	
2.	Declar	ations of Members' Interests	
3.		es of the previous meeting of the Planning and Regulation ittee held on 11 April 2022	5 - 10
4.	Traffic	Items	
	4.1	Pinchbeck, Edison Court - Proposed No Waiting at Any Time & Limited Waiting Bays	11 - 18
	4.2	North Thoresby A16 - Proposed 40mph speed limit	19 - 24
	4.3	Grantham Poplar Farm - Proposed Waiting Restrictions	25 - 32

Democratic Services Officer Contact Details

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Please note: for more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting

- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details set out above.

Please note: This meeting will be broadcast live on the internet and access can be sought by accessing <u>Agenda for Planning and Regulation Committee on Monday, 9th</u> <u>May, 2022, 10.30 am (moderngov.co.uk)</u>

For more information about the Planning process and to view Planning decisions please click on the following link: <u>Planning Portal</u>

All papers for council meetings are available on: <u>https://www.lincolnshire.gov.uk/council-business/search-committee-records</u>

Agenda Item 3.



PLANNING AND REGULATION COMMITTEE 11 APRIL 2022

PRESENT: COUNCILLOR I G FLEETWOOD (CHAIRMAN)

Councillors T R Ashton (Vice-Chairman), P Ashleigh-Morris, Mrs A M Austin, S A J Blackburn, A M Hall, C S Macey, Mrs A M Newton MBE, Mrs M J Overton MBE, N H Pepper, R P H Reid, N Sear, P A Skinner and T J N Smith

Officers in attendance:-

Robert Close (Democratic Services Officer), Richard Fenwick (County Highways Manager), Jeanne Gibson (Programme Leader: Minor Works and Traffic), Neil McBride (Head of Planning), Martha Rees (Solicitor) and Marc Willis (Applications Manager)

78 <u>APOLOGIES/REPLACEMENT MEMBERS</u>

Apologies for absence were received from Councillor I D Carrington

Councillor Mrs M J Overton MBE arrived to the meeting during item 83a and therefore couldn't take part in the vote.

79 DECLARATIONS OF MEMBERS' INTERESTS

Councillor T J N Smith declared that, in relation to minute 83a, he was Local Member for North Wolds but would approach the application with an open mind.

80 MINUTES OF THE PREVIOUS MEETING OF THE PLANNING AND REGULATION COMMITTEE HELD ON 14TH MARCH, 2022

RESOLVED

That the minutes of the previous meeting held on 14 March 2022, be approved as a correct record, and signed by the Chairman.

81 MINUTES OF THE SITE VISIT TO BAILGATE AND CHAPEL LANE, LINCOLN

RESOLVED

That the minutes of the site visit to Bailgate and Chapel Lane, Lincoln held on 14 March 2022, be approved as a correct record, and signed by the Chairman.

82 TRAFFIC ITEMS

82a <u>Pinchbeck, Mill Green Road - Proposed 30mph Speed Limit</u>

The Committee considered a report which detailed a request for the existing 40mph speed limits through Pinchbeck, Mill Green Road to be reduced to 30mph. Investigations had indicated that conditions to the south of the village may be considered a 'Borderline Case', as defined within the

Page 5

2 PLANNING AND REGULATION COMMITTEE 11 APRIL 2022

Council's Speed Limit Policy. Therefore, the Planning and Regulation Committee could approve a departure from the criteria if they felt it appropriate.

On a motion proposed by Councillor N H Pepper and seconded by Councillor Mrs A M Newton MBE, it was:

RESOLVED (Unanimously)

That the reduction in speed limit proposal be approved so that the necessary consultation process to bring it into effect may take place.

82b <u>Somerby, Londonthorpe and Harrowby A52 and B6403 High Dyke - Proposed 40mph Speed</u> Limit

The Committee considered a report which detailed a request for the existing 60mph speed limits through Somerby, Londonthorpe and Harrowby A52 and B6403 High Dyke to be reduced to 40mph. Investigations had indicated that conditions to the south of the village may be considered a 'Borderline Case', as defined within the Council's Speed Limit Policy. Therefore, the Planning and Regulation Committee could approve a departure from the criteria if they felt it appropriate.

On a motion proposed by Councillor Mrs A M Austin and seconded by Councillor Mrs A M Newton MBE, it was:

RESOLVED (Unanimously)

That the reduction in speed limit proposal be approved so that the necessary consultation process to bring it into effect may take place.

82c North Hykeham, Manor Farm Estate - Proposed No Waiting at Any Time, Mandatory School Keep Clear Markings and Bus Stop Clearway

The Committee considered a report in connection with six objections received to the proposed introduction of waiting restrictions at Claudius Road & Tiber Road, North Hykeham. The majority of the objections were concerned about the loss of on street parking adjacent to their properties and reduced opportunity for visitors to park nearby. However, it was the officer's view that, although some residents would lose the ability to park outside their properties, all were provided with off street parking to the rear of their properties and the remainder of the estate was not subject to restrictions so would be available for on street parking.

On a motion proposed by Councillor Mrs A M Newton MBE and seconded by Councillor I G Fleetwood, it was:

RESOLVED (Unanimously)

That the objections be overruled so that the order, as advertised, may be introduced.

83 <u>COUNTY MATTERS APPLICATIONS</u>

3 PLANNING AND REGULATION COMMITTEE 11 APRIL 2022

83a <u>To vary conditions 1 (expiry date) and 3 (approved documents and drawings) of planning</u> permission 141306 at land to the east of Smithfield Road, North Kelsey Moor - Egdon <u>Resources U.K Limited, (Agent AECOM Limited) - 144203</u>

To vary conditions 1 (development cease date) and 2 (approved documents and drawings) of planning permission 141307 at land to the east of Smithfield Road, North Kelsey Moor - Egdon Resources U.K Limited, (Agent AECOM Limited) - 144207

The Committee considered a report inviting them to confirm their agreement of the reason for refusal for variations to conditions attached to an extant permission for exploratory drilling and an associated permission for a security compound at land to the east of Smithfield Road, North Kelsey Moor. as agreed at the 14 March 2022 meeting of the Planning and Regulation Committee.

The Head of Planning guided members through the report and set out the main issues to be considered in the determination of the application. The Committee were advised that a late representation was made on the Friday prior to the meeting requesting further points be brought to the Committee's attention.

The representation suggested that the report didn't make clear that no work whatsoever had been undertaken at the site. The Head of Planning responded that auxiliary works had actually been carried out, including minor works undertaken to construct the beginning of the access point together with some highway improvements.

Secondly, there was concern that the recommendation didn't reference the Committee's apprehension that the 12-month time frame was unrealistic and may result in a further extension therefore causing anxiety to local residents. Furthermore, that 49 weeks work in the 52-week period hadn't taken into account the period of March to August inclusive for the production of breeding birds. The Head of Planning responded with an example of a similar site that was completed within a sixmonth period therefore, whilst time may have been limited, it wasn't appropriate to state it was unrealistic.

Finally, the representation requested the inclusion of Policy R1 within the reasons for refusal. The Head of Planning raised no objections to Policy R1's inclusion for refusal.

The report recommended that, in line with the Committee's resolution to refuse 144203 and 144207 at the 14 March 2022 meeting, the Committee confirm its reasons for refusal in line with that cited within the report.

Some members of the Committee felt minded to include Policy R1 within the reasons for refusal, however this view wasn't shared throughout the membership.

On a motion proposed by Councillor I G Fleetwood and seconded by Councillor P A Skinner, it was:

RESOLVED (unanimous)

That it be confirmed that planning permission be refused for application 144203 for the reason set out below:

'Policy DM3 of Lincolnshire Minerals and Waste Local Plan Core Strategy and Development Management (CSDMP) Policies (2016) grants permission for minerals development only where it does not generate unacceptable adverse impacts to the occupants of nearby dwellings or other sensitive

4 PLANNING AND REGULATION COMMITTEE 11 APRIL 2022

receptors. Where unaccepted impacts are identified which cannot be addressed through appropriate mitigation measures planning permission will be refused.

The site is situated within open agricultural land with residential properties located in and around the town of Caistor, small villages, hamlets, and farmsteads within 5.0 kilometres of the site. The nearest residential property being approximately 600 metres north.

Temporary planning permission was first granted for this development in 2014 and has been extended since then a number of times. Sufficient works have been undertaken that the original permission has been implemented although no drilling operations have taken place. The applicant has sought to extend the period to undertake the drilling works and restoration of the site for a number of reasons, the most recent due to the Covid pandemic. Representations from the local community have made it clear that the delay and prolonging the uncertainty with each extension of time has caused unacceptable levels of anxiety to local residents which has been exacerbated through the repeated extensions of time sought by the applicant. The anxiety of local residents from these delays and repeated applications creates unacceptable adverse impacts to resident's amenity contrary to Policy DM3 of the CSDMP.

It is also contrary to the requirements of Policy LP26 of the Central Lincolnshire Local Plan (2017) which states that amenities, which all existing and future occupants of neighbouring land and buildings, may reasonably expect to enjoy, must not be unduly harmed by development. In this case, it is considered that to allow a further extension of time for a development creates a level of uncertainty and anxiety for local residents as they wait for the full development to be completed, which conflicts with the requirement of Policy LP26.'

On a motion proposed by Councillor I G Fleetwood and seconded by Councillor P A Skinner, it was:

RESOLVED (unanimous)

That it be confirmed that planning permission be refused for application 144207 for the reason set out below:

In light of the Council's decision to refuse application 144203 to extend the period to undertake exploratory drilling and restore the site back to agricultural use there is consequently no need for the security cabins to be stationed at the site. To permit the security cabins to be situated in this location without connection to a mineral operation would be contrary to the principle of development in the open countryside and be visually intrusive.

The site is situated within open countryside and consequently does not meet the requirements of Policy DM3 of the Lincolnshire Minerals and Waste Local Plan Core Strategy and Development Management Policies (2016) as it would create unacceptable visual intrusion in the open countryside. It is also contrary to the requirements of Policy LP26 of the Central Lincolnshire Local Plan (2017) as the proposed development does not respect the landscape character of the area and there is no essential reason to locate the development in this location.

83b <u>To vary conditions 5 (dust management) and 10 (sheeting) of planning permission</u> (E)S163/1599/02 (as amended by permission (E)N163/2338/14) at South Thoresby Quarry, <u>Greenfield Lane, South Thoresby - GBM Waste Management (Agent Sirius Planning) -</u> N/163/00352/22

To vary conditions 7 (sheeting) and 8 (dust management) of planning permission

(E)S163/2206/02 at South Thoresby Quarry, Greenfield Lane, South Thoresby - GBM Waste Management (Agent Sirius Planning) - N/163/00353/22

The Committee considered a report where Planning permission was sought by GBM Waste Management to vary conditions attached to two separate planning consents which cover the mineral and waste management operations being carried out at South Thoresby Quarry, Greenfield Lane, South Thoresby.

The Applications Manager guided members through the report and set out the main issues to be considered in the determination of the application.

The report recommended that, following consideration of the relevant development plan policies and the comments received through consultation and publicity, that the proposed variations be refused.

On a motion proposed by Councillor I G Fleetwood and seconded by Councillor T Smith, it was:

RESOLVED (unanimous)

That it be confirmed that planning permission be refused for application N/163/00352/22 for the reason set out in the report.

On a motion proposed by Councillor S A J Blackburn and seconded by Councillor Mrs M J Overton MBE, it was:

RESOLVED (unanimous)

That it be confirmed that planning permission be refused for application N/163/00353/22 for the reason set out in the report.

The meeting closed at 11.12 a.m.

Agenda Item 4.1



Open Report on behalf of Andy Gutherson, Executive Director - Place

Report to:	Planning and Regulation Committee
Date:	09 May 2022
Subject:	Pinchbeck, Edison Court - Proposed No Waiting at Any Time & Limited Waiting Bays

Summary:

This report considers objections to proposed waiting restrictions and limited waiting bays on Edison Court, Pinchbeck.

Recommendation(s):

That the Committee overrules the objections so that the Order, as advertised, may be introduced.

Background

Following a request from the local County Councillor for an assessment of on street parking at Edison Court, the area was monitored to determine if the introduction of waiting restrictions to manage parking would be of benefit.

Currently no restrictions are in place and site visits have confirmed that vehicles associated with nearby businesses park for long periods in Edison Court throughout the day. This results in obstruction of access into and along the cul de sac, particularly for HGVs, and interferes with visibility at the junction with Enterprise Way.

To manage parking here it is proposed to introduce a no waiting at any time restriction throughout Edison Court, apart from two lengths of limited waiting bay to apply Monday – Saturday, 8am – 6pm, and located between accesses on the east side, as shown at Appendix B.

Consultation letters and plans of the proposals were delivered to all premises on Edison Court on 6th October 2021. The proposal was advertised in the Spalding Guardian on 14th October 2021 with an objection period ending on 11th November. The documents were also available to view on the County Council's website.

Objections

Nine objections have been received. There are concerns that, as premises here have limited off street parking availability, the restriction of on street parking will deter visitors and impact

negatively on businesses and their staff. It is also believed that parking will be displaced onto Enterprise Way, resulting in obstruction to traffic here also. The one-hour time period proposed for the limited waiting bays is considered too short to be of use to the customers of one of the businesses. It is suggested that a form of permit scheme is introduced to enable space in the highway to be shared amongst the businesses.

Comments

The introduction of the restrictions as proposed will remove persistent, long-term parking and ensure that access to businesses in Edison Court is maintained at all times, whilst providing bays for short term parking for visitors during the day. These bays will then provide unrestricted parking during the evenings and on Sundays.

Concerns over parking being displaced onto Enterprise Way are noted. However, the carriageway here is of adequate width to support parking without causing obstruction to traffic flow. Should issues arise here in the future however, then the area may be assessed independently to identify if further restrictions will be required.

Permit schemes are introduced on a zonal basis to provide on street parking opportunity for residents in areas subject to extensive commuter parking. Industrial areas will therefore not qualify under the current County Council guidance for these schemes.

Conclusion

The restrictions as proposed in Edison Court will serve to protect vehicular access to and from premises. It is anticipated that Enterprise Way will safely accommodate any displacement of parking from here. The proposed limited waiting bays will create a turnover of for visitors during the day but will be unlimited in the evenings to cater for those businesses in operation at this time.

Consultation

The following were consulted with regards to this proposal: County Councillor Sneath, Lincolnshire Road Safety Partnership, Lincolnshire Police, South Holland District Council, Pinchbeck Parish Council, Lincolnshire Fire & Rescue, East Midlands Ambulance Trust, Traffic Commissioners, Confederation of Public Transport, Stagecoach East Midlands, PC Coaches, Road Haulage Association, Freight Transport Association, Disability Lincs Ltd and the National Farmers Union.

a) Risks and Impact Analysis

N/A

Appendices

These are listed below and attached at the back of the report	
Appendix A	Site location
Appendix B Proposed Waiting Restrictions	

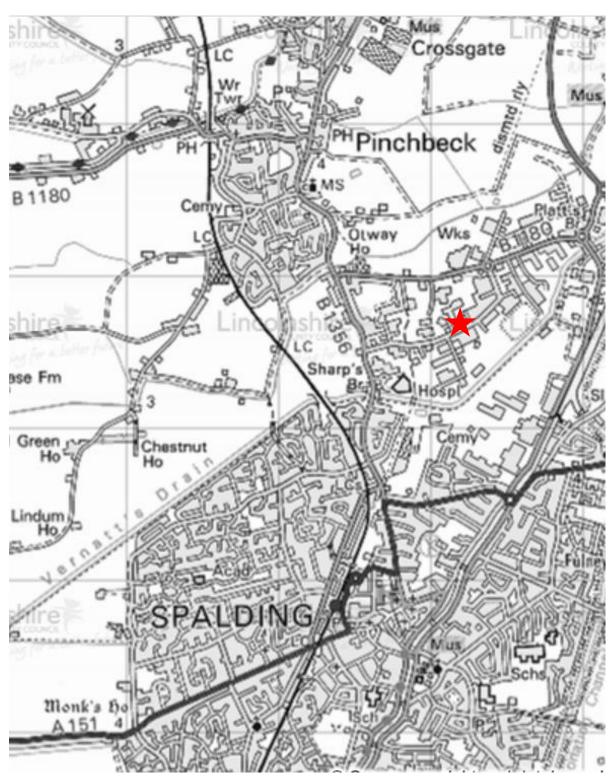
Background Papers

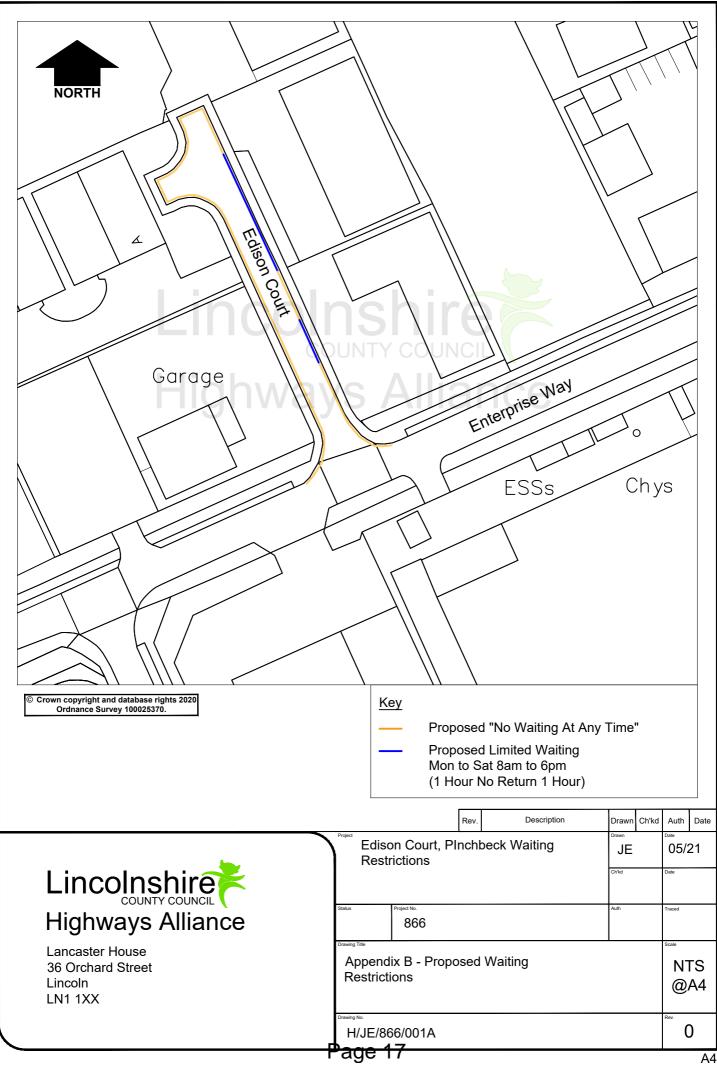
The following background papers as defined in the Local Government Act 1972 were relied upon in the writing of this report.

Document title	Where the document can be viewed
Consultation documents	Avaliable on request
and correspondence	

This report was written by Jamie Earl, who can be contacted on 01522 782070 or TRO@lincolnshire.gov.uk.

APPENDIX A: Pinchbeck, Edison Court







Open Report on behalf of Andy Gutherson, Executive Director - Place

Report to:	Planning and Regulation Committee
Date:	09 May 2022
Subject:	North Thoresby A16 - Proposed 40mph speed limit

Summary:

This report considers a request for the existing 50mph speed limit on the A16 through North Thoresby to be reduced to 40mph. Investigations have indicated that this site may be considered a 'Borderline Case', as defined within the Council's Speed Limit Policy.

Recommendation(s):

That the Committee approves the reduction in speed limit proposed so that the necessary consultation process to bring it into effect may be pursued.

Background

The County Council's Speed Limit Policy provides a means by which requests for speed limits can be assessed consistently throughout the county. The criteria by which a speed limit may be justified within a village location is based on the number of units of development along a road and the level of limit is determined by the mean speed of traffic travelling along it.

Following an assessment of a site however a borderline case may be identified and is defined within the policy at 4.2 as follows:

4.2 At locations where the mean speed data falls within +/- 3mph of Table 3 (Mean Speeds), then this is classed as a Borderline Case.

In the case of North Thoresby a 50mph speed limit is already in place and it will therefore be the results of speed surveys which will confirm the level of limit which may be imposed.

Speed survey equipment located at the site highlighted at Appendix B measured the mean speed of traffic at 46mph. This lies within 3mph of the level required to justify a 40mph speed limit, as specified in Table 3 from the Policy:

Table	e 3
Mean Speed	Limit
< 33 mph	30 mph
33 – 43 mph	40 mph
>43 mph	50 mph

It may therefore be considered as a Borderline Case and the Committee may approve the initiation of the speed limit order process whereby the existing 50mph speed limit can be reduced to 40mph, the extent of which is shown at Appendix B.

Within the length of this proposed limit, there have been 11 reported injury accidents over the last five years, three of which were serious and eight recorded as slight.

Conclusion

Under the normal criteria set out in the Council's speed limit policy this location would not be considered eligible for a reduction in speed limit. As a borderline case however the Planning and Regulation Committee can approve a departure from the criteria where appropriate.

Consultation

a) Risks and Impact Analysis

N/A

Appendices

These are listed below and attached at the back of the report	
Appendix A	Site Location
Appendix B Proposed 40mph speed limit and survey location	

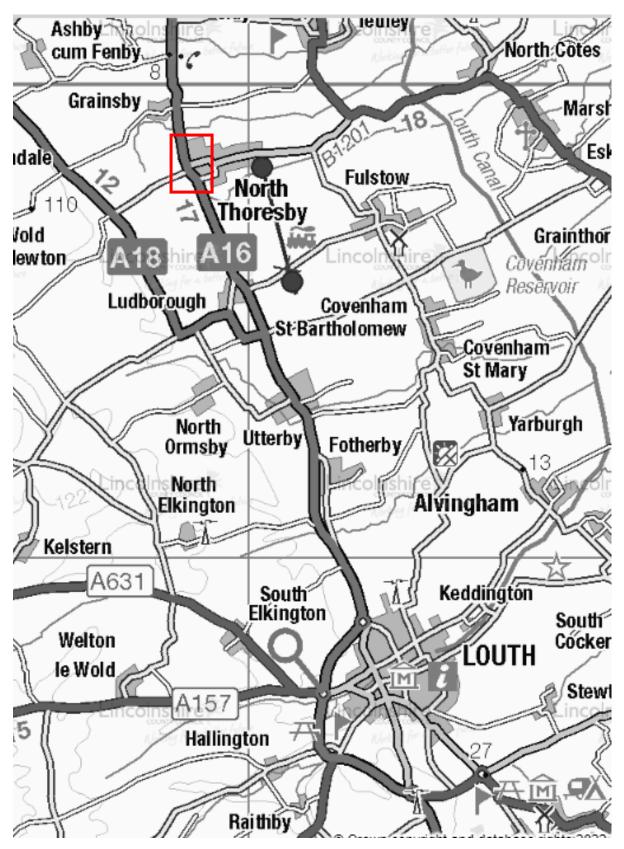
Background Papers

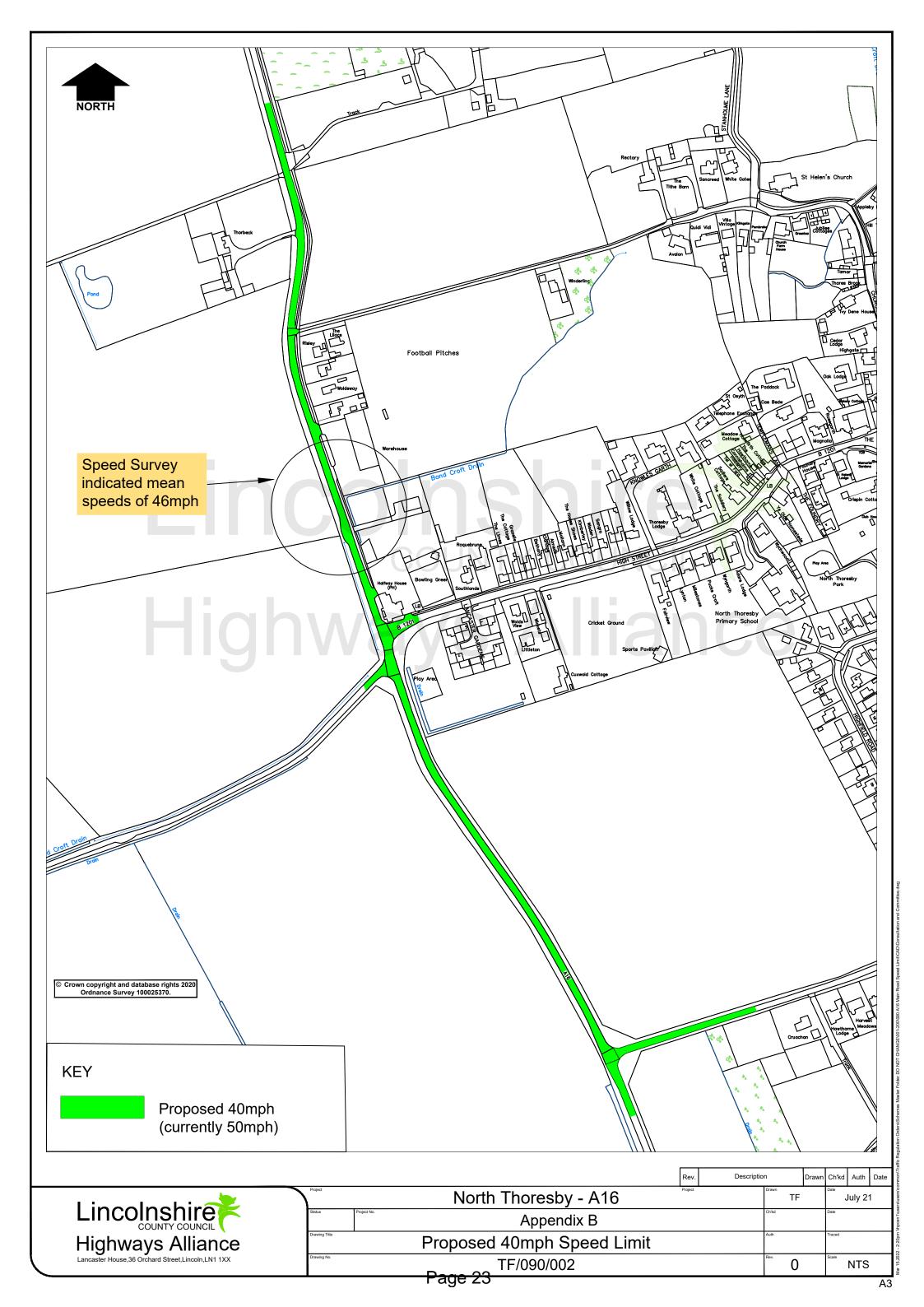
The following background papers as defined in the Local Government Act 1972 were relied upon in the writing of this report.

Document title	Where the document can be viewed
Speed Limit Policy	https://www.lincolnshire.gov.uk/directory-record/61713/speed-
	limit-policy

This report was written by Tina Featherstone, who can be contacted on 01522 782070 or TRO@lincolnshire.gov.uk

APPENDIX A : North Thoresby A16







Open Report on behalf of Andy Gutherson, Executive Director - Place

Report to:	Planning and Regulation Committee
Date:	09 May 2022
Subject:	Grantham Poplar Farm - Proposed Waiting Restrictions

Summary:

This report considers two objections to a proposed Traffic Regulation Order to introduce waiting restrictions at Pennine Way, Penrhyn Way and Arundel Drive, Grantham.

Recommendation(s):

That the Committee overrules the objections so that the Order, as advertised, may be introduced.

Background

A request was received from the local County Councillor for an assessment of issues relating to on street parking generated during drop off and pick up activities associated with Poplar Farm Primary School.

Site visits have confirmed that vehicles parking around the school access results in obstruction to traffic flow and potential danger to pedestrians in the area. School associated parking is also taking place at the junction of Arundel Drive with Penrhyn Way and Pennine Way as a footpath/cycleway route to the school is located at this point.

In order to manage parking at these locations it is proposed to introduce a no waiting at any time restriction and a mandatory school keep clear marking on Helmsley Road (to apply 8.15am to 9.15am and 2.45pm to 3.45pm) to protect the accesses to the school car park, as shown at Appendix C. Further waiting restrictions are proposed on Arundle Drive, Penrhyn Way and Pennine Way to facilitate traffic flow and improve visibility at the junction, as shown at Appendix B.

Following statutory consultation, the proposal was publicly advertised from 8th October to 12th November 2021 and affected frontages received copies of the consultation documents on 4th October 2021.

Objections

Two objections specific to the proposed restrictions at the junction with Arundle Drive have been received. The concern is that these will prevent parking outside properties and negatively affect residents and their visitors.

Comments

Currently parking at this location obstructs traffic flow through this junction and restricts visibility at the junction with Arundle Drive. Pedestrian crossing points are also obstructed presenting a hazard to pedestrians. The extent of the proposed restrictions here are the minimum required to ensure vehicles can safely navigate past the two pedestrian refuges and through the junction utilising the dedicated right turn lane. The restrictions apply over a short length of frontage development and potentially affect a small number of residents, all of whom have off street parking facilities available. Unrestricted on street parking remains available a short distance away.

Conclusion

The restrictions proposed serve to manage on street parking on roads and junctions in the vicinity of the local school which can become congested at school start and finish times. It is anticipated that following their introduction, improvements to traffic flow will result and that pedestrian safety, particularly that of school children, will be improved.

Consultation

a) Risks and Impact Analysis

N/A

Appendices

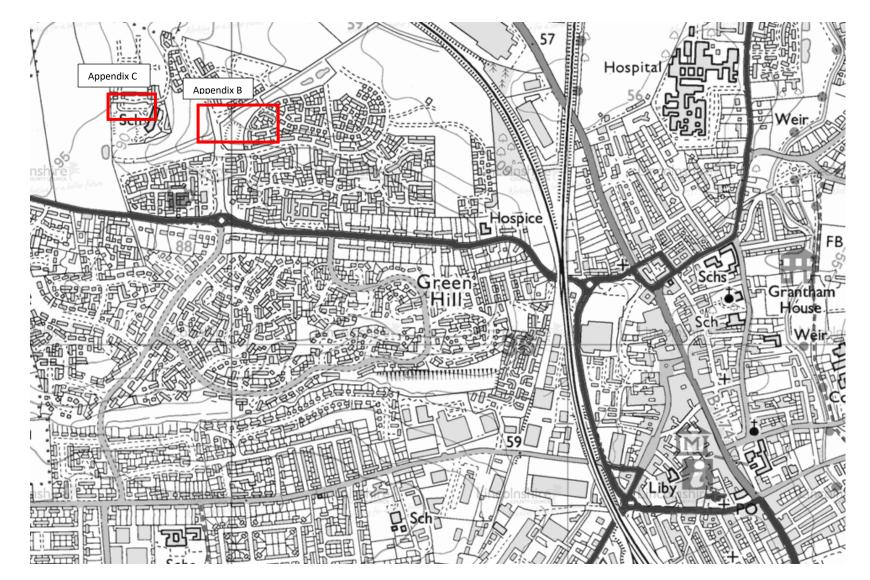
These are listed b	nese are listed below and attached at the back of the report	
Appendix A	Site Locations	
Appendix B	Extent of proposed restrictions at Arundle Drive, Pennine Way and Penrhyn Way	
Appendix C	Extent of proposed restrictions at Helmsley Road	

Background Papers

The following background papers as defined in the Local Government Act 1972 were relied upon in the writing of this report.

Document title	Where the document can be viewed
Consultation documents	Avaliable on request
and correspondence	

This report was written by Aine McMorrow, who can be contacted on 01522 782070 or TRO@lincolnshire.gov.uk



Appendix A – Grantham, Poplar Farm development

